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# MEMORANDUM

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Date: November 26, 2003

To: Chair, Vice Chair and Members  
Pima County Bond Advisory Committee

From: C.H. Huckelberry  
County Administrator

A handwritten signature in black ink, appearing to read "CH Huckelberry", is written over the printed name and title.

Re: **Materials for the December 1, 2003 Meeting**

I am providing the Committee with the enclosed information in the hopes that it will prove useful in preparing for your deliberations next Monday.

In the enclosed spreadsheet I have grouped all of the projects currently under consideration by the following logical functional categories: open space, cultural resources, neighborhood reinvestment, public buildings, parks, flood control, and solid waste. Under public buildings, I have included the latest proposal from the Sheriff and Tucson Police Chief and Fire Chief for a \$110 million regional communications system. The second column reports on the requested amount for each project. At the November 24, 2003 meeting, the Committee approved \$194.9 million in allocations to projects, which are reported in the third column (Committee Approved Recommendations). Finally, we have received and entered data on recommended bond allocations, based upon ten surveys received through this morning. The data from these surveys is entered in the fourth Column (Survey Results) for all projects for which the Committee must still finalize recommendations for bond allocations. This information provides a glimpse into the thinking of the Committee.

I have also included a memorandum from Nicole Fyffe, who did some research on potential federal and state matching funds for open space acquisitions. Based upon her analysis, there is a potential of \$93 million in such matching funds that could be leveraged with and added to general obligation bonds approved by the voters.

#### Attachments

c: The Honorable Chair and Members, Pima County Board of Supervisors  
John M. Bernal, Deputy County Administrator - Public Works  
Mike Hein, Deputy County Administrator for Community and Economic Development  
Jim Barry, Executive Assistant to the County Administrator

# Attachment 1

# Current Status of County Bond Advisory Committee Deliberations

Category/Project	Requested or Recommended	Committee Approved Recommendations	Survey Results
<b>Open Space</b>			
<b>Conservation Bond Advisory Committee recommendation</b>			
Habitat Protection Priorities	172,500,000		126,265,750
Community Open Space Priorities	57,500,000		48,756,250
<b>City of Tucson Request</b>			
Davis-Monthan Environs Land Acquisition	10,000,000	10,000,000	
Pantano River Park	38,000,000		3,810,000
Rillito River Park	3,000,000		700,000
Santa Cruz River Park	52,900,000		2,360,000
Houghton Greenway	1,400,000		280,000
Julian Wash Linear Park	3,700,000		500,000
Arroyo Chico	1,000,000		400,000
Kino and 36th Street	In OS		In OS
Agua Caliente Wash	In OS		In OS
Atturbury Wash Sanctuary Land Acquisition and Expansion	2,000,000		700,000
36th St Open Space Corridor	In OS		In OS
Valle Alegre	1,000,000		150,000

# Current Status of County Bond Advisory Committee Deliberations

Category/Project	Requested or Recommended	Committee Approved Recommendations	Survey Results
Rio Vista Park	1,500,000		275,000
<b>Town of Sahuarita</b>			
Open Space Preservation and Environmental Restoration	1,500,000		0
<b>Town of Oro Valley</b>			
API Application	In OS		In OS
Kelly Ranch	2,500,000		2,500,000
<b>Total Open Space</b>	<b>348,500,000</b>	<b>10,000,000</b>	<b>186,697,000</b>

## Historic/Cultural Resources Conservation Bond Advisory Committee recommendation/County Administrator revised

Empirita Ranch Buildings Rehabilitation	600,000		470,000
Canoa Ranch Buildings Rehabilitation	3,000,000		2,050,000
Anza National Historic Trail	3,000,000		2,400,000
Roy Place Commercial Bldg Restoration	800,000		640,000
Fort Lowell Acquisition & San Pedro Chapel	3,000,000		2,625,000
Helvetia Townsite Acquisition	100,000		60,000
Steam Pump Ranch Rehabilitation	2,000,000		1,450,000

# Current Status of County Bond Advisory Committee Deliberations

<b>Category/Project</b>	<b>Requested or Recommended</b>	<b>Committee Approved Recommendations</b>	<b>Survey Results</b>
Binghampton Historic Buildings Rehabilitation	800,000		550,000
Marana Mound Community Site	2,500,000		1,800,000
Dakota Wash Site Acquisition	750,000		570,000
Coyote Mountains Sites Acquisition	800,000		610,000
Esmond Station Acquisition	300,000		390,000
Honey Bee Village Acquisition	1,000,000		800,000
Performing Arts Center Rehabilitation	1,000,000		875,000
Valencia Site Preservation	150,000		115,000
Los Morteros Preservation	150,000		115,000
Pantano Townsite Preservation	50,000		33,000
Ajo Curley School Historic Art Institute	500,000		390,000
<b>City of Tucson Request</b>			
Carnegie Library	500,000		250,000
Ft Lowell Park, Commissary and Grounds	1,500,000		300,000
Exterior Matching Grants	500,000		200,000
Esmond Station	In HCR		In HCR
Dunbar School	2,000,000		1,150,000

# Current Status of County Bond Advisory Committee Deliberations

<b>Category/Project</b>	<b>Requested or Recommended</b>	<b>Committee Approved Recommendations</b>	<b>Survey Results</b>
Stone Avenue Temple Project	550,000		275,000
San Agustin Mission Reconstruction	4,000,000		1,200,000
<b>Town of Marana</b>			
De Anza National Historic Trail Restoration	In HCR		In HCR
<b>Town of Oro Valley</b>			
Steam Pump Ranch Rehabilitation	In HCR		In HCR
Honey Bee Village	In HCR		In HCR
<b>Town of Sahuarita</b>			
De Anza National Historic Trail Restoration	In HCR		In HCR
<b>Total Cultural/Historic Resources</b>	<b>29,550,000</b>		<b>19,318,000</b>
<b>Neighborhood Reinvestment</b>			
<b>Neighborhood Reinvestment Advisory Committee Recommendation</b>			
Neighborhood Reinvestment	20,000,000	20,000,000	
Housing Reinvestment	10,000,000	10,000,000	
<b>Town of Marana</b>			
Honea Heights Reinvestment	In NR		In NR

# Current Status of County Bond Advisory Committee Deliberations

Category/Project	Requested or Recommended	Committee Approved Recommendations	Survey Results
<b>Town of Sahuarita</b>			
Neighborhood Reinvestment Project	In NR		In NR
<b>Total Neighborhood Reinvestment</b>	<b>30,000,000</b>	<b>30,000,000</b>	
<b>Public Buildings</b>			
<b>LAW ENFORCEMENT</b>			
<b>Sheriff, Tucson Police Chief, Tucson Fire Chief</b>	109,896,098		
<b>Pima County Request</b>			
New Justice Court Complex	35,000,000	35,000,000	
Rehabilitation of Old Courthouse	4,500,000	4,500,000	
Corrections Jail Security Project	4,300,000	4,300,000	
Interagency Victim Advocacy Center	4,000,000	4,000,000	
Juvenile Court Center - New Courtrooms	2,000,000		2,000,000
<b>City of Tucson Request</b>			
Municipal Court Facility	45,000,000	45,000,000	
<b>PUBLIC HEALTH</b>			
Kino Public Health Center	25,000,000	25,000,000	

# Current Status of County Bond Advisory Committee Deliberations

<b>Category/Project</b>	<b>Requested or Recommended</b>	<b>Committee Approved Recommendations</b>	<b>Survey Results</b>
Teresa Lee Health Clinic	2,000,000	2,000,000	
New Psychiatric Hospital	12,000,000	12,000,000	
<b>LIBRARIES</b>			
<b>Pima County Request</b>			
Marana Continental Ranch New Library	4,500,000	4,500,000	
Oro Valley Library Expansion	1,100,000	1,100,000	
<b>City of Tucson Request</b>			
Wilmot Branch Library	10,000,000	7,000,000	
Southeast Library New Facility	10,000,000		
<b>OTHER PUBLIC BUILDINGS</b>			
Mt. Lemmon Community Center	1,000,000		700,000
Arizona Sonora Desert Museum - Auditorium	1,000,000		800,000
Arizona Sonora Desert Museum - Gray Water	200,000		160,000
Pima Air and Space Museum - Hangar	1,000,000		780,000
Green Valley Performing Arts Center Phase 2	4,000,000		3,530,000
<b>Total Public Buildings</b>	<b>276,496,098</b>	<b>144,400,000</b>	<b>7,970,000</b>

## Parks

# Current Status of County Bond Advisory Committee Deliberations

<b>Category/Project</b>	<b>Requested or Recommended</b>	<b>Committee Approved Recommendations</b>	<b>Survey Results</b>
<b>Pima County Request</b>			
Flowing Wells Community Center	3,500,000		2,850,000
Southeast Regional Park/Shooting Range	3,500,000		3,100,000
Sports Field Lighting of Existing Fields	3,000,000		2,400,000
Curtis Park - Flowing Wells East	2,250,000		1,910,000
Catalina Community Park	2,000,000		1,850,000
Dan Felix Memorial Park - Pegler Wash	1,750,000		1,300,000
River Bend Park	2,000,000		1,750,000
Mehl-Foothills Park	2,000,000		1,350,000
Rillito Race Track	2,250,000		1,450,000
Kino Public Sports Field Lighting	650,000		570,000
<b>City of Tucson Request</b>			
Eastside Sports Complex and Senior Center	6,000,000		4,200,000
Northside Community Park	5,500,000		2,750,000
Southeast Community Park	6,000,000		3,800,000
<b>Town of Marana Request</b>			
Regional Heritage and Cultural Park	1,000,000	1,000,000	

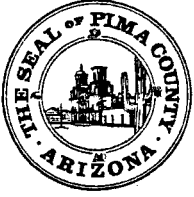
# Current Status of County Bond Advisory Committee Deliberations

Category/Project	Requested or Recommended	Committee Approved Recommendations	Survey Results
Tortolita Trail System	1,200,000	1,200,000	
<b>Town of Sahuarita Request</b>			
Anamax Park Multi-Use Ballfield	500,000	500,000	
Bicycle Lane on Sahuarita Road	1,500,000	1,500,000	
<b>Total Parks</b>	<b>44,600,000</b>	<b>4,200,000</b>	<b>29,280,000</b>
<b>Flood Control</b>			
<b>Pima County Request</b>			
Floodprone and Riparian Land Acquisition	10,000,000		9,750,000
Urban Drainage Infrastructure Program	15,000,000		15,000,000
<b>City of South Tucson Request</b>			
4th Ave/40th St to 10th/38th St	In Urban Drainage		In Urban Drainage
26th ½ St, 4th Ave to 5th Ave	In Urban Drainage		In Urban Drainage
7th Ave/28th ½ St to 8th Ave/26th St	In Urban Drainage		In Urban Drainage
25th ½ St, 8th Ave to 10th Ave	In Urban Drainage		In Urban Drainage
2nd Ave/32nd ½ St to 3rd Ave/32nd St	In Urban Drainage		In Urban Drainage
7th Ave/34th ½ St	In Urban Drainage		In Urban Drainage

# Current Status of County Bond Advisory Committee Deliberations

Category/Project	Requested or Recommended	Committee Approved Recommendations	Survey Results
Tohono O'Odham Nation Drainage Improvements	1,500,000	1,500,000	
Pascua Yaqui Tribe Black Wash Flood Control Improvements	1,000,000	1,000,000	
<b>Total Flood Control</b>	<b>27,500,000</b>	<b>2,500,000</b>	<b>24,750,000</b>
<b>Solid Waste</b>			
<b>Pima County Request</b>			
Landfill Closure	2,000,000	2,000,000	
<b>Town of Marana Request</b>			
Ina Road Tire Relocation	1,800,000	1,800,000	
<b>Total Solid Waste</b>	<b>3,800,000</b>	<b>3,800,000</b>	<b>0</b>
<b>Total</b>	<b>760,446,098</b>	<b>194,900,000</b>	<b>268,015,000</b>
<b>Committee Approved Recommendations</b>	<b>194,900,000</b>		
<b>Survey Results</b>	<b>268,015,000</b>		
<b>Total Current Bond Package</b>	<b>462,915,000</b>		

## Attachment 2



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# MEMORANDUM

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Date: November 26, 2003

To: C.H. Huckelberry  
County Administrator

From: Nicole Fyffe *NFYFFE*  
Special Staff Assistant

Re: **Federal and State Grants Available to Match 2004 Conservation Bond Program**

On November 4, 2003 you requested a list of various sources of outside funding that could be available to match County bond funds for land conservation purposes. You also requested a rough estimate of the potential maximum amount of federal and state matching funds that could be obtained if the full land acquisition envisioned by the Conservation Bond Advisory Committee was undertaken.

The full land acquisition program envisioned by the Conservation Bond Advisory Committee totaled \$230 million, excluding the \$20 million recommended Cultural Resource package. This \$230 million could be used to leverage land acquisition funds from the following federal and state grant programs: the Growing Smarter State Trust Land Acquisition Program, the Heritage Fund/Land and Water Conservation Program, the Recovery Land Acquisition Program, the Habitat Conservation Plan Land Acquisition Program, and the Transportation Enhancement Program.

The potential maximum amount of federal and state matching funds from these programs that could be leveraged over the life of the recommended 2004 Conservation Bond Program is estimated to be **\$93 million**. The majority of these matching funds, \$63 million, come from the Growing Smarter State Trust Land Acquisition Program, and would require Pima County's persistence in applying for the reclassification of eligible State Trust Lands under the Arizona Preserve Initiative.

To arrive at this figure the following assumptions were made, in addition to others listed specifically by program:

1. The grant program requirements and funds available per year will remain the same as previous years.
2. Pima County would provide at least a 50 percent match, even when some programs require less<sup>1</sup>.

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<sup>1</sup>Certain programs award more points for additional matching funds beyond the required amount.

3. The life of the 2004 Conservation Bond Program will be 7 years.
4. Pima County's match to leverage these funds is based on the \$230 program, \$58 million for Community Open Space Priorities and \$172 for Habitat Protection Priorities. A lesser amount in either of these categories could impact Pima County's ability to leverage the estimates amount of matching funds.

The maximum amount of matching grant funds available was used in the estimates for those programs that have maximum limits on funding: the Growing Smarter State Trust Land Acquisition Program, the Heritage Fund/Land and Water Conservation Program, and the Transportation Enhancement Program. The Recovery Land Acquisition Program and the Habitat Conservation Plan Land Acquisition Program do not have maximum funding limits, therefore average grant amounts awarded previously to Pima County and other jurisdictions were used in these estimates.

The following is a summary of each grant program and the estimated amount of matching funds that could potentially be leveraged over the life of the 2004 Conservation Bond Program.

#### **Growing Smarter State Trust Land Acquisition Program - Arizona Preserve Initiative**

To begin with, the 2004 Conservation Bond Program recommended by the Conservation Bond Advisory Committee already relies upon a match of \$29 million in Growing Smarter matching grants for five Arizona Preserve Initiative (API) Community Open Space Priority projects<sup>2</sup>: Tortolita Mountain Park API, Tortolita East Biological Corridor API, Catalina State Park API, and the Trails End and Robles Pass Tucson Mountain APIs. Pima County has submitted petitions for these five projects to be reclassified for conservation through the Arizona Preserve Initiative process, one of which was reclassified in August 2003. The Conservation Bond Advisory Committee's recommended funding amounts for these five projects assumed that Growing Smarter funds would be available as a match.

Within the Habitat Protection Priorities, recommended by the Committee, more than 143,000 acres of State Trust Land that could be eligible for reclassification under the Arizona Preserve Initiative were identified as High Priority State for acquisition. To maximize the County's purchasing power, the Committee recommended that Growing Smarter matching grants be sought to match conservation bond funds when acquiring land in these areas.

Under this grant program, the maximum amount per year that can be awarded in any one county is 50 percent of the total funds available each year. Assuming the Arizona Preserve Initiative continues in some form or another for the life of the 2004 Conservation Bond Program, and the Growing Smarter program continues to be funded by the State Legislature at \$18 million per year, a maximum of **\$63 million over 7 years** could be available to Pima

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<sup>2</sup>Recommended 2004 bond funds for these 5 APIs total \$23 million. The Committee assumed an additional \$6 million from 1997 Open Space Bond Program would be spent on the Tortolita Mountain Park Expansion, which would be matched by \$6 million in Growing Smarter matching funds. Therefore, the Committee's recommendations rely on \$29 million match.

County<sup>3</sup>. This does not include funds remaining from prior years, a maximum of 50 percent of which would also be available to Pima County<sup>4</sup>.

### **Heritage Fund / Land and Water Conservation Fund**

The State of Arizona's Local, Regional, and State Parks (LRSP) Heritage Fund Program operates in conjunction with the Federal Land and Water Conservation Fund program. Federal appropriations for the Land and Water Conservation Program vary from year to year, therefore proposals for both programs are accepted via a combined grant application. The maximum amount awarded to any one entity cannot exceed 20 percent of the funds available each year. Based on the history of revenues available for LRSP Heritage Fund grants from 1999-2003, it is estimated that the potential maximum amount available to match 2004 Conservation Bond funds over the life of the bond program, is **\$4.2 million or \$600,000 per year**.

### **Cooperative Endangered Species Conservation Fund - Section 6 Endangered Species Act**

#### **1. Recovery Land Acquisition Program:**

Over the past two years, Pima County has been awarded two Recovery Land Acquisition (RLA) grants from the U.S. Fish and Wildlife Service. Recovery Land Acquisition grants are only available to entities that do NOT have a Section 10 Habitat Conservation Plan permit, must be used to support a recovery plan for a threatened or endangered species, and cannot be used to satisfy mitigation requirements. Therefore, the Community Open Space Priorities within recovery plan areas would meet these requirements. Assuming the U.S. Fish and Wildlife Service grants Pima County a Section 10 permit by the Spring of 2005, this grant program will only be available to the County for one more grant cycle. Based on the size of the two prior grant awards to the County, it is estimated that an acquisition under the 2004 Conservation Bond Program in a RLA eligible area, could be matched by a grant of approximately **\$500,000**.

#### **2. Habitat Conservation Plan Land Acquisition Program**

Habitat Conservation Plan (HCP) Land Acquisition grants are available to entities with an approved Section 10 Habitat Conservation Plan permit, but these grants cannot be used to purchase land required for mitigation. Instead, they are to be used to fund acquisitions that complement mitigation responsibilities. Therefore, these grants would likely be available to match 2004 Conservation Bond funds used to acquire some of the Community Open Space Priorities recommended by the Conservation Bond Advisory Committee. Assuming the U.S. Fish and Wildlife Service grants Pima County a Section 10 permit by the Spring of 2005, Pima County would be able to begin applying for HCP grants in 2006, with 6 years remaining in the

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<sup>3</sup>To date, the City of Phoenix and the Desert Foothills Land Trust in Maricopa County, have aggressively pursued Growing Smarter matching grants. Therefore, it is likely that Pima County would be competing against counties other than Maricopa for the remaining \$9 million allocated per year.

<sup>4</sup>To date, over \$12 million remains unawarded from prior years. For FY2003, the City of Phoenix was awarded the maximum share of previously unawarded funds as well as the maximum share of newly appropriated funds.

2004 Conservation Bond Program. Based on the size of the average HCP grants awarded 2001-2003, it is estimated that the potential amount available to match 2004 Conservation Bond funds is **\$24 million or \$4 million per year for six years<sup>5</sup>**.

#### **Transportation Enhancement Program - Acquisition of Scenic Easements or Sites**

There are two types of projects under this category: local and state. Based on prior years, the maximum amount available under for a local project is \$500,000, and \$1.5 million for a state project. Although only a 5.7 percent match is required, it is likely that a higher percentage match would be preferable. This program is very competitive and eligible land is limited by its adjacency to scenic routes. Assuming the County applied for a local project and was awarded funds 3 out of the 7 years, a potential maximum amount of **\$1.5 million or \$500,000 a year** would be available to match Conservation Bond funds.

#### **Additional Grant Programs**

Other Federal and State matching grant programs may be available to match 2004 Conservation Bond funds. However, these were excluded from this analysis due to the relatively small dollar amounts available or the limited eligibility of 2004 Conservation Bond projects. One such program is the National Fish and Wildlife Foundation, which awards matching grants for conservation and land acquisition ranging from \$10,000 to \$150,000. Another is the Farm and Ranch Land Protection Program, which provides grants for the purchase of development rights. However, ranch land is only eligible if it contains a historic site on or eligible for the National Historic Register.

c: Jim Barry, Executive Assistant to the County Administrator

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<sup>5</sup>This assumes that projects identified for acquisition would meet habitat requirements.



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# MEMORANDUM

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Date: November 4, 2003

To: Nicole Fyffe, Coordinator  
Conservation Bond Advisory Committee

From: C.H. Huckelberry  
County Administrator *CHH*

Re: **Federal, State and Local Matching Funds for Open Space Acquisition or the Acquisition of Conservation Easements and Development Rights**

In the City of Tucson open space request, they have inquired whether \$10 million to purchase critical properties in the Davis-Monthan approach zone could be matched with \$20 million of federal funds. I know that in the Arizona Preserve Initiative applications there are matching fund opportunities with state funds for up to 50 percent of the cost. In addition, there are, from time to time, grant opportunities that we have taken advantage of with United States Fish and Wildlife funds. Please list the various sources of outside funding that could be available to match County bond funds for land conservation purposes.

Also include a rough estimate of the potential maximum amount of federal and state matching funds that could be obtained if the full land acquisition program envisioned by the Conservation Bond Advisory Committee was undertaken.

CHH/jj

c: Jim Barry, Executive Assistant to the County Administrator